Michigan Department of Treasury 496 (02/06) Auditing Procedures Report

		_	2 of 1968, as		nd P.A. 71 of 1919,	as amended.				
Local Unit of Government Type				Local Unit Na	me		County			
☐County		□City	□Twp	□Village	□Other					
Fiscal Year End Opinion Date				Date Audit Report Submitte	ed to State					
Mod	ffirm	that:								
				countants	s licensed to p	ractice in M	lichigan			
			-		-		-	sed in the financial stater	ments includ	ling the notes or in the
					ments and rec			sed in the initialistal states	nonto, morac	ang the notes, or in the
	YES	S	Check each applicable box below. (See instructions for further detail.)							
1.					nent units/fund es to the financ				ancial stater	ments and/or disclosed in the
2.								unit's unreserved fund bal budget for expenditures.	ances/unres	stricted net assets
3.			The local	unit is in	compliance wit	h the Unifo	orm Chart of	Accounts issued by the De	epartment of	f Treasury.
4.			The local	unit has a	dopted a budg	get for all re	equired funds	S.		
5.			A public h	nearing on	the budget wa	as held in a	ccordance w	vith State statute.		
6.					ot violated the ssued by the L			an order issued under the Division.	e Emergenc	y Municipal Loan Act, or
7.			The local	unit has r	ot been delind	uent in dis	tributing tax	revenues that were collect	ted for anoth	ner taxing unit.
8.			The local	unit only l	nolds deposits	/investmen	ts that comp	ly with statutory requireme	ents.	
9.				The local unit has no illegal or unauthorized expenditures that came to our attention as defined in the <i>Bulletin for Audits of Local Units of Government in Michigan</i> , as revised (see Appendix H of Bulletin).					I in the <i>Bulletin for</i>	
10.										
11.			The local	unit is fre	e of repeated of	comments	from previou	s years.		
12.			The audit	opinion is	UNQUALIFIE	D.				
13.					complied with 0		r GASB 34 a	s modified by MCGAA Sta	atement #7 a	and other generally
14.			The board	d or cound	il approves all	invoices p	rior to payme	ent as required by charter	or statute.	
15.			To our kn	owledge,	bank reconcilia	ations that	were reviewe	ed were performed timely.		
If a local unit of government (authorities and commissions included) is operating within the boundaries of the audited entity and is not included in this or any other audit report, nor do they obtain a stand-alone audit, please enclose the name(s), address(es), and a description(s) of the authority and/or commission.										
			closed the	-	s statement is	Enclosed	_	ed (enter a brief justification)		
			tements		<u>5</u> .		rtorrtoquii	ou (orner a brief jacumeauch)		
The	e lette	er of (Comments	and Reco	mmendations					
Oth	er (D	escribe	e)							
Cert	ified P	ublic A	ccountant (F	irm Name)		1		Telephone Number		
Stre	et Add	Iress						City	State	Zip
Authorizing CPA Signature					Pri	inted Name	l	License Nu	umber	

TOWNSHIP OF SYLVAN

REPORT ON AUDIT OF FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

FOR THE YEAR ENDED MARCH 31, 2006

TOWNSHIP OF SYLVAN

TOWNSHIP OFFICIALS

Supervisor - Michael Williams Clerk - LuAnn Koch Treasurer - Arlene Grau

TOWNSHIP BOARD

Arlene Grau LuAnn Koch Patrick Merkel David Solo Michael Williams

TOWNSHIP AUDITORS

Pfeffer, Hanniford & Palka Certified Public Accountants

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PFEFFER • HANNIFORD • PALKA Certified Public Accountants

John M. Pfeffer, C.P.A. Patrick M. Hanniford, C.P.A. Kenneth J. Palka, C.P.A.

AICPA Private Practice Companies Section **MACPA**

225 E. Grand River - Suite 104 Brighton, Michigan 48116-1575 (810) 229-5550 FAX (810) 229-5578

September 25, 2006

Board of Trustees Township of Sylvan 18027 Old US 12 Chelsea, Michigan 48118

INDEPENDENT AUDITORS' REPORT

Honorable Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Township of Sylvan as of and for the year ended March 31, 2006, which collectively comprise the Township of Sylvan's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township of Sylvan's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Township of Sylvan as of March 31, 2006, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis and other required supplementary information on pages 7 through 11 and 34 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Township of Sylvan's basic financial statements. The accompanying supplementary is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information, such as the combining statements and individual fund statements, have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

PFEFFER, HANNIFORD & PALKA

Pfeffer, Hanniford & Palka, P.C.

Certified Public Accountants

MANAGEMENT DISCUSSION AND ANALYSIS

Management Discussion and Analysis March 31, 2006

Within this section of the Township of Sylvan's annual financial report, the Township's management is providing a narrative discussion and analysis of the financial activities of the Township for the fiscal year ended March 31, 2006. This narrative discusses and analyzes the activity within the context of the accompanying financial statements and disclosures following this section. The discussion focuses on the Township's primary government and, unless otherwise noted, component units reported separately from the primary government are not included.

Overview of the Financial Statements

Management's Discussion and Analysis introduces the Township's basic financial statements. The basic financial statements include government-wide financial statements, fund financial statements, and notes to the financial statements. The Township also includes in this report additional information to supplement the basic financial statements.

Government-wide Financial Statements

The Township's annual reports include two government-wide financial statements. These statements provide both long-term and short-term information about the Township's overall status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The first of these government-wide statements is the Statement of Net Assets. This is the Township-wide statement of position presenting information that includes all the Township's assets and liabilities, with the difference reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Township as a whole is improving or deteriorating. Evaluation of the overall health of the Township may extend to various nonfinancial factors as well.

The second government-wide statement is the Statement of Activities which reports how the Township's net assets changed during the current fiscal year. The design of this statement is to show the financial reliance of the Township's distinct activities or functions on the revenues generated by the Township.

Governmental activities include such activities as general government, public safety, and planning and zoning departments. Fiduciary activities such as tax collection are not included in the government-wide statements since these assets are not available to fund Township programs.

The Township's financial reporting includes all the funds of the Township (primary government) and, additionally, organizations for which the Township is accountable (component units).

Fund Financial Statements

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The Township uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the Township's most significant funds rather than the Township as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for non-major funds is provided in the combining statements later in this report.

The Township has two kinds of funds:

Governmental funds are reported in the financial statements and encompass essentially the same functions as governmental activities in the government-wide financial statements except with a different focus on the financial activity. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of these resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term. Since the focus of the government-wide financial statements includes a long-term view, a reconciliation of these fund balances has been completed to detail it's relation to net assets.

Fiduciary funds are reported in the fiduciary fund financial statements, but are excluded from the government-wide statements. Fiduciary fund financial statements report resources that are not available to fund Township activities.

Previously, the Township had recorded a business-type fund, but the Township has later deemed this to be a governmental fund. All adjustments to reclassify this fund are recorded in the current year's activities.

Notes to the financial statements

The accompanying notes to the financial statements provide information essential to a full understanding of both the government-wide and fund financial statements.

Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. Other supplementary information includes detail by fund for receivables, payables, transfers, and payments within the reporting entity.

Major funds are reported in the basic financial statements as discussed. Combining and individual statements and schedules for non-major funds are presented in a subsequent section of this report.

Financial Analysis of the Township as a Whole

The Township's net assets at the end of the fiscal year were a deficit of \$3,310,034. This is a substantial decrease over last year's net assets of \$12,354,401 primarily due the prior period adjustment of \$15,101,749. This adjustment was to reclassify the Township's Water and Sewer Fund from a business-type fund into a governmental fund. As consistent financial data is accumulated the Township will provide comparative data.

The following tables provide a summary of the Township's financial activities and changes in net assets:

Summary of Net Assets

	 3/31/2006
Current and other assets	\$ 9,839,747
Capital assets	887,517
Total assets	10,727,264
Accounts payable and other current liabilities	322,988
Contracts payable	13,714,310
Total liabilities	 14,037,298
Net assets:	
Invested in capital assets, net of related debt	887,517
Unrestricted (deficit)	(4,197,551)
Total net assets (deficit)	\$ (3,310,034)

Summary of Changes in Net Assets

	3/31/2006
Revenues:	
Program revenues	
Charges for services	\$ 153,301
Operating contributions	1,076,000
General revenues	
State shared revenue	187,670
Property taxes	172,385
Interest income - cash and equivalents	19,703
Interest income - special assessments	563,473
Franchise fees	12,823
Other income	37,727
Total revenues	2,223,082
Expenses Constraint an promont	265.044
General government	365,014 141,061
Fire protection Public works	1,663,130
Interest on long-term debt	 616,563 2,785,768
Total expenses	 2,700,700
Changes in net assets	(562,686)
Beginning net assets	12,354,401
Prior period adjustment	 (15,101,749)
Ending net assets (deficit)	\$ (3,310,034)

Financial Analysis of the Township's Funds (Modified accrual basis)

The Township of Sylvan reported two major funds for the year ended March 31, 2006. These funds included:

- General Fund
- Water and Sewer Debt Service Fund

The General Fund increased its fund balance by \$68,150. This is typical for the size of the entity and in line with expectation and performance from the previous year in which it had added \$67,148 onto its fund balance.

The Water and Sewer Debt Service Fund had expenditures over revenues totaling \$281,910 to decrease its fund balance to \$1,957,886 at March 31, 2006. A prior period adjustment of \$8,400,756 was made to this fund to convert this fund into a debt service fund. Previously, this fund was recorded as a business-type fund. The Sylvan Township Water and Sewer Authority is responsible for managing and maintaining these assets and should record these capital assets, not the Township.

General Fund Budgetary Highlights

The Township approved a budget prior to the start of the fiscal year, and made immaterial amendments to bring it closes to fiscal reality. One major amendment was to account for increase professional fees incurred.

Capital Asset and Debt Administration

The Township did not acquire any capital assets during the year. Total depreciation expense for the year was \$27,429 and was assigned to the general government activity in the Statement of Activities. The capital assets previously reported by the Township related to the water and sewer system activities have been removed and placed on the Sylvan Township Water and Sewer Authority's financial statements.

The Township issued no additional debt, but did reduce the contracts payable by \$562,925. Total amount of debt obligations were \$13,714,310 as of March 31, 2006.

Economic Conditions and Future Activities

The Township has \$13,642,310 contracts payable to Washtenaw County for its portion of the construction of the utility systems operated by the Sylvan Township Water and Sewer Authority as March 31, 2006. However, the Township only had \$8,901,575 of cash and special assessment assets to meet these future obligations. This debt was incurred under the premise that new users would be forthcoming to pay connection fees to remedy this gap between assets and liabilities. Projections of the debt service show a possible cash flow deficit if new users are not added to the system or current users aren't re-assessed.

Contacting the Township's Financial Management

This report is designed to provide a general overview of the Township's financial position and comply with finance-related regulations. If you have any further questions about this report or request additional information please contact the Township of Sylvan at 18027 Old US 12, Chelsea, Michigan 48118.

BASIC FINANCIAL STATEMENTS

GOVERNMENT-WIDE FINANCIAL STATEMENTS

TOWNSHIP OF SYLVAN STATEMENT OF NET ASSETS MARCH 31, 2006

	Primary <u>Government</u>
<u>ASSETS</u>	Governmental <u>Activities</u>
ASSETS Cash and cash equivalents Receivables Taxes Intergovernmental State shared revenues	\$ 2,368,668 8,429 31,090
Special assessments Accounts Authority Bond discount - net of amortization Capital assets - net of depreciation	6,949,491 6,682 363,545 111,842 887,517
Total assets	10,727,264
<u>LIABILITIES</u>	
LIABILITIES Accounts payable/accrued expenses Deposits Contracts payable Current Noncurrent Total liabilities	267,488 55,500 499,109 13,215,201
NET ASSETS (DEFICIT)	
NET ASSETS (DEFICIT) Invested in capital assets, net of related debt Unrestricted (deficit)	887,517 (4,197,551)
Total net assets (deficit)	<u>\$ (3,310,034)</u>

TOWNSHIP OF SYLVAN STATEMENT OF ACTIVITIES FOR THE YEAR ENDED MARCH 31, 2006

Functions/Programs	Expenses	Programs Charges for Services	Revenues Operating Contributions	Total
Governmental activities: General government Fire protection Public works Interest on long-term debt	\$ (365,014) (141,061) (1,663,130) (616,563)	\$ 153,301	\$ 	\$ (211,713) (141,061) (587,130) (616,563)
Total governmental activities	<u>\$(2,785,768)</u>	<u>\$ 153,301</u>	<u>\$ 1,076,000</u>	(1,556,467)
	General Revenues Property taxes State shared revenues Interest income - cash and equivalents Interest income - special assessments Rental income Franchise fees Other income			172,385 187,670 19,703 563,473 9,550 12,823 28,177
	Total general revenues			993,781
	Changes in net assets			(562,686)
	Net assets, April 1, 2005			12,354,401
	Prior period adjustment			<u>(15,101,749</u>)
	Net assets (deficit), March 31, 2	006		<u>\$(3,310,034</u>)

FUND FINANCIAL STATEMENTS

TOWNSHIP OF SYLVAN BALANCE SHEET GOVERNMENTAL FUNDS MARCH 31, 2006

	<u>General</u>		Water and Sewer Debt Service		Total	
<u>ASSETS</u>						
ASSETS Cash and cash equivalents Receivables	\$	386,584	\$	1,982,084	\$	2,368,668
Taxes State shared revenues Special assessments		8,429 31,090		6,949,491		8,429 31,090 6,949,491
Utility Authority Accounts Due from other funds		3,753 231,659		363,545		363,545 3,753 231,659
Total assets	\$	661,515	\$	9,295,120	\$	9,956,635
LIABILITIES AND FUND BALANCE						
LIABILITIES Accounts payable Accrued interest payable	\$	12,794	\$	254,694	\$	12,794 254,694
Due to other funds Deposits - escrow Deferred revenues		55,500		228,730 6,853,810		228,730 55,500 6,853,810
Total liabilities		68,294		7,337,234		7,405,528
FUND BALANCE Reserved for debt service Unreserved		593,221		1,957,886		1,957,886 593,221
Total fund balances		593,221		1,957,886		2,551,107
Total liabilities and fund balance	\$	661,515	\$	9,295,120	\$	9,956,635

TOWNSHIP OF SYLVAN RECONCILIATION OF STATEMENT OF NET ASSETS OF GOVERNMENTAL FUNDS TO THE BALANCE SHEET MARCH 31, 2006

Amounts reported for governmental activities in the Statement of Net Assets are different because:

Total fund balance per balance sheet		\$ 2,551,107
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the governmental funds: Historical cost Depreciation Capital assets, net of depreciation	\$ 1,079,513 (191,996)	887,517
Bond discount is reported as a financing uses in the governmental funds, but are amortized over the life of the bonds in the government - wide statements. Bond discount Accumulated amortization	125,000 <u>(13,158</u>)	111,842
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. These include: Contracts payable		(13,714,310)
Deferred revenues on special assessments was recognized as revenue in the government-wide statements. Assessments are income as they are assessed.		6,853,810
Net assets of governmental activities		<u>\$ (3,310,034)</u>

TOWNSHIP OF SYLVAN STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED MARCH 31, 2006

	General	Water and Sewer <u>Debt Service</u>	Total
REVENUES		<u>Book Goi vico</u>	rotar
Taxes	\$ 172,385	\$	\$ 172,385
Special assessments		1,441,316	1,441,316
Connection fees		1,076,000	1,076,000
State shared revenues	187,670		187,670
Franchise fees	12,823		12,823
Rental income	9,550		9,550
Charges for services	153,301		153,301
Interest	7,602	12,101	19,703
Miscellaneous	28,177		28,177
Total revenues	<u>571,508</u>	2,529,417	3,100,925
EXPENDITURES			
General government	337,585		337,585
Fire protection	141,061		141,061
Public works	24,712	1,635,839	1,660,551
Debt service		<u>1,175,488</u>	<u>1,175,488</u>
Total expenditures	503,358	2,811,327	3,314,685
Net changes in fund balances	68,150	(281,910)	(213,760)
FUND BALANCE, APRIL 1, 2005	525,071	10,640,552	11,165,623
PRIOR PERIOD ADJUSTMENT		(8,400,756)	(8,400,756)
FUND BALANCE, MARCH 31, 2006	<u>\$ 593,221</u>	<u>\$1,957,886</u>	\$ 2,551,107

TOWNSHIP OF SYLVAN

RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED MARCH 31, 2006

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances – governmental funds	\$	(213,760)
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their useful lives as depreciation expense. The amount by which capital outlays exceeded depreciation is as follows: Depreciation expense		(27,429)
Post Program of the control of the first control of the control of		
Bond discount is an expenditure in the first year for the governmental funds, but are amortized over the life of the loan in the governmental-wide statements		
Amortization expense		(6,579)
Repayment of contracts payable is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets Repayment of:		
Contracts payable		562,925
Principal received on special assessments are income as they are levied annually for governmental funds, but they are income when they are levied for the Statement of Activities. Amounts are revenues when levied on the Statement of Activities, only the interest portion of the assessments are included in the fiscal period's income.		
Principal collected on assessments	_	(877,843)
Change in net assets of governmental activities	\$	(562,686)

TOWNSHIP OF SYLVAN FIDUCIARY FUND STATEMENT OF ASSETS AND LIABILITIES MARCH 31, 2006

ASSETS

ASSETS Cash and cash equivalents Due from other funds	\$ 12,577 <u>25,691</u>
Total assets	<u>\$ 38,268</u>
<u>LIABILITIES</u>	
LIABILITIES Due to other funds Due to other governmental units	\$ 28,620 <u>9,648</u>
Total liabilities	<u>\$ 38,268</u>

NOTES

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FINANCIAL

STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Township of Sylvan conform to generally accepted accounting principles as applicable to governmental units. The following is a summary of the more significant policies:

A. REPORTING ENTITY

The Township of Sylvan is a general law Township located in Washtenaw County in Southeastern Michigan. The Township of Sylvan's Board of Trustees are comprised of a five-member elected board.

B. BASIC FINANCIAL STATEMENTS

In accordance with GASB Statement No. 34 - Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments, the basic financial statements include both government-wide and fund financial statements.

The government-wide financial statements (Statement of Net Assets and Statement of Activities) report on the Township as a whole, excluding fiduciary activities. Governmental fund types are reported in the government-wide financial statements using the economic resources measurement focus and the accrual basis of accounting, which includes long-term assets and receivables as well as long-term debt and obligations. The government-wide financial statements focus more on the sustainability of the Township as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. Generally, the effect of interfund activity has been removed from the government-wide financial statements.

The government-wide Statement of Net Assets reports all financial and capital resources of the Township (excluding fiduciary funds). It is displayed in a format of assets less liabilities equals net assets, with the assets and liabilities shown in order of their relative liquidity. Net assets are required to be displayed in three components: 1) invested in capital assets 2) restricted, and 3) unrestricted. Invested in capital assets, net of related debt is capital assets net of accumulated depreciation and reduced by outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Restricted net assets are those with constraints placed on their use by either: 1) externally imposed by creditors (such as through debt covenants), grantors, contributors, laws, or regulations of other governments, or 2) imposed by law through constitutional provisions or enabling legislation. All net assets not otherwise classified as restricted, are shown as unrestricted. Generally, the Township would first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

The government-wide Statement of Activities demonstrates the degree to which both direct and indirect expenses of the various functions and programs of the Township are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or identifiable activity. Indirect expenses for administrative overhead are allocated among the functions and activities using a full cost allocation approach and are presented separately to enhance comparability of direct expense between governments that allocate direct expenses and those that do not. Interest on general long-term debt is not allocated to the various functions. Program revenues include: 1) charges to customers or users who purchase, use or directly benefit from goods, services or privileges provided by a particular function or program and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes, unrestricted investment income and other revenues not identifiable with particular functions or programs are included as general revenues. The general revenues support the net costs of the functions and programs not covered by program revenues.

Also, part of the basic financial statements are fund financial statements for the governmental funds. The focus of the fund financial statements is on major funds, as defined by GASB Statement No. 34. Although this reporting model sets forth minimum criteria for determination of major funds (a percentage of assets, liabilities, revenues, or expenditures of fund category and of the governmental funds combined), it also gives governments the option of displaying other funds as major funds. Other non-major funds are combined in a single column on the fund financial statements.

The Township reports the following major governmental funds:

The General Fund is the Township's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Water and Sewer Debt Service Fund accounts for the activities surrounding the Township's participation in the Sylvan Township Water and Sewer Authority. This activity is funded by assessments/connection fees to pay the related debt service.

C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The governmental fund financial statements are prepared on a modified accrual basis of accounting. To conform to the modified accrual basis of accounting, certain modifications must be made to the accrual method. These modifications are outlined below:

- A. Revenue is recorded when it becomes both measurable and available (received within 60 days after year-end). Revenue considered susceptible to accrual includes: property taxes, sales and use taxes, licenses, fees and permits, intergovernmental revenues, charges for services and interest.
- B. Expenditures are recorded when the related fund liability is incurred. Principal and interest on long-term debt are recorded as fund liabilities when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year.
- C. Disbursements for the purchase of capital assets providing future benefits are considered expenditures. Bond proceeds are reported as another financing source.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

With this measurement focus, operating statements present increases and decreases in net current assets and unreserved fund balances as a measure of available spendable resources.

This is the traditional basis of accounting for governmental funds and also is the manner in which these funds are normally budgeted. This presentation is deemed most appropriate to: 1) demonstrate legal and covenant compliance, 2) demonstrate the sources and uses of liquid resources, and 3) demonstrate how the Township's actual revenues and expenditures conform to the annual budget. Since the governmental funds financial statements are presented on a different basis than the governmental activities column of the government-wide financial statements, reconciliation is provided immediately following each fund statement. These reconciliations briefly explain the adjustments necessary to transform the fund financial statements into the governmental activities column of the government-wide financial statements.

Fiduciary funds account for assets held by the Township in a trustee or agency capacity on behalf of others and, therefore, are not available to support Township programs. The reporting focus is upon net assets and changes in net assets and employs accounting principles similar to proprietary funds. Fiduciary funds are not included in the government-wide financial statements as they are not an asset of the Township available to support Township programs.

D. BUDGETARY DATA

The board of trustees follows the procedures as outlined in the Uniform Budgeting Manual for Local Units of Government in Michigan in the establishment of the various annual budgets.

The supervisor prepares the annual budgets through information received by the clerk. The proposed budget is then submitted for discussion and approval by the entire Township board. The budget is approved by activity. If and when it becomes necessary to amend certain amounts in the budget, a proposal outlining the desired changes is made to and approved by the Township board at any of their regular meetings.

Actual expenditures exceeded budgeted appropriations for several activities.

E. CAPITAL ASSETS

Under GASB Statement No. 34, all capital assets whether owned by governmental activities or business-type activities, are recorded and depreciated in the government-wide financial statements. No long-term capital assets or depreciation are shown in the governmental funds financial statements.

Capital assets are defined as assets with an initial, individual cost of more than \$500 and an estimated useful life greater than one year. Land is considered a capital asset regardless of initial cost. Capital assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major improvements are capitalized and depreciated over the remaining useful lives of the related capital assets.

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NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings, structures and improvements

10 to 50 years

Machinery and equipment

5 to 40 years

Any capital assets transferred between funds are transferred at their net book value (cost less accumulated depreciation), as of the date of the transfer.

F. MANAGEMENT ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

G. RISK MANAGEMENT

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Township maintains commercial insurance coverage covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the Township. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

H. CASH AND CASH EQUIVALENTS

The Township considers its deposits and restricted deposits and investments held with maturities of three months or less are considered to be cash equivalents.

I. INCOME TAXES

As a governmental agency, the Township is exempt from both federal income taxes and Michigan Single Business Tax.

J. BOND DISCOUNT

Bond discounts are amortized over the life of the loan on the government-wide statements, and recorded as financing uses in the year incurred.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

K. PROPERTY TAXES

The Township property tax is levied each December 1 on the taxable valuation of property located in the township as of the preceding December 31. Taxable values are established annually by the county and are equalized by the state. Real and personal property in the township for the 2005 levy was assessed at an adjusted taxable value of \$ 178,889,373. Taxes are due and payable by February 28. Delinquent real property taxes are returned to the County Treasurer for collection. The Township levied .9474 mills for 2005.

NOTE 2 - DESCRIPTION OF REPORTING ENTITY

In accordance with Governmental Accounting Standards Board (GASB) statement number 39 all funds, agencies, and activities of the Township of Sylvan as the primary government have been included in the financial statements.

NOTE 3 - INTERFUND BALANCES

All interfund balances are short-term in character. Interfund transfers are expected to collected during the next reporting period. Amounts due at March 31, 2006 include:

	Interfund <u>Receivable</u>	Interfund <u>Payable</u>
General Fund Current Tax Collection Fund Water and Sewer Debt Service Fund	\$ 231,659 25,691	\$ 28,620 228,730
Totals	<u>\$ 257,350</u>	\$ 257,350

NOTE 4 - DEFINED CONTRIBUTION PENSION PLAN

The Township provides pension benefits to all of its employees through a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate from the date of employment. Employees may make voluntary contributions up to the lesser of \$7,500 or 33.3 percent of the employee's includable compensation. The Township has committed to and is currently making contributions totaling 7.65 percent of includable compensation. Full vesting takes place immediately for all contributions and related account earnings. The Township contributed \$4,716 during the year, and employees contributed \$8,214.

NOTE 5 - DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS

Michigan Compiled Laws, Section 129.91, authorizes the Township to deposit and invest in the accounts of Federally insured banks, credit unions, and savings and loan associations; bonds, securities and other direct obligations of the United States, or any agency or instrumentality of the United States; United States government or Federal agency obligation repurchase agreements; bankers' acceptance of United States banks; commercial paper rated by two standard rating agencies within the two highest classifications, which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan. Financial institutions eligible for deposit of public funds must maintain an office in Michigan.

The investment policy adopted by the board is in accordance with Act 196 PA 1997. The Township's deposits and investments are in accordance with statutory authority.

The Governmental Accounting Standards Board Statement No. 3 risk disclosures for the Township's cash deposits are as follows:

<u>Deposits</u>	Primary <u>Government</u>	Fiduciary Funds	Total	Bank Balance	
Insured Uninsured and uncollateralized	\$ 100,000 <u>2,268,668</u>	\$ <u>12,577</u>	\$ 100,000 <u>2,281,245</u>	\$ 100,000 2,331,294	
Total deposits	\$ 2,368,668	\$ 12,57 <u>7</u>	\$ 2,381,245	\$ 2,431,294	

NOTE 6 - CHANGES IN CAPITAL ASSETS

A summary of changes in capital assets is as follows:

	Balance 4/1/05		Additions		Deletions	Balance 3/31/06		
Land Building and improvements Office furniture and equipment	\$	256,405 764,985 58,123	\$		\$	\$	256,405 764,985 58,123	
Total cost		1,079,513					1,079,513	
Accumulated depreciation		(164,567)		(27,429)			(191,996)	
Total net book value	\$	914,946	\$	(27,429)	\$	\$	887,517	

There was no debt outstanding for these capital assets at March 31, 2006. All depreciation is included in the general government expense in the Statement of Activities. Previously, the Township had recorded the capital asset of the sewer system operated by the Sylvan Township Water and Sewer Authority. A prior period adjustment was made to record the capital assets onto the books of the Authority.

NOTE 7 - LONG-TERM DEBT

The following is a summary of the Township's long-term debt for the year ended March 31, 2006:

	Balance 4/01/05		Additions	De	letions	Balance 3/31/06	
Contracts Payable							
City of Chelsea	\$	76,000	\$	\$	4,000	\$	72,000
Washtenaw County - Project #3140		11,700,000			400,000		11,300,000
Washtenaw County - Project #3240		2,501,235			158,925		2,342,310
	\$	14,277,235	\$	\$	562,925	\$	13,714,310

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NOTE 7 - LONG-TERM DEBT - continued

The contracts include:

- 1. Contract payable to the City of Chelsea to pay 6.75 percent of certain future costs that the City may incur in connection with the monitoring and remediation of the City's closed landfill site. The Township will continue to pay approximately \$4,000 a year until the project's estimated completion in 2024.
- 2. Contract payable to Washtenaw County for project #3140 related to the construction of the water distribution system. The loan requires semi-annual interest payments with an interest rate ranging from 3.75% and 6.75% and annual principal payments of \$400,000 to \$900,000 until its maturity in 2023.
- 3. Contract payable to Washtenaw County for project #3240 related to the construction of the sewage treatment lines. The loan requires semi-annual interest payments with an interest rate of 4.85% and annual principal payments of \$110,025 to \$244,500 until its maturity in 2023.

The following is a schedule of principal and interest payments to service the long-term debt of the Township:

<u>Year</u>	<u>Principal</u>	Interest	Total
3/31/2007	\$ 648,500	\$ 600,704	\$ 1,249,204
3/31/2008	748,500	577,717	1,326,217
3/31/2009	748,500	551,918	1,300,418
3/31/2010	650,700	519,474	1,170,174
3/31/2011	750,700	483,764	1,234,464
4/01/2011 to 3/31/2016	3,765,235	1,951,448	5,716,683
4/01/2016 to 3/31/2021	4,370,125	1,017,782	5,387,907
4/01/2021 to 3/31/2024	2,032,050	95,086	2,127,136
Total	\$13,714,31 <u>0</u>	\$ 5,797,893	\$19,512,203
iolai	Ψ 10,111,010	<u>Ψ 0,131,030</u>	ψ 10,012,200

NOTE 8 - CONTINGENCIES

The Township is involved in various legal actions arising in the normal course of business. In the opinion of management, such matters will not have a material effect upon the financial position of the Township.

NOTE 9 - PRIOR PERIOD ADJUSTMENT

Several prior period adjustments were made on both the governmental fund statements and the government-wide statements. The most significant of these entries is due to the recharacterization of the Water and Sewer Debt Service Fund from a business-type fund into a governmental debt service funds. The capital assets and related debt were removed from the balance of the governmental funds to record this fund's activity on the modified accrual basis. The prior period adjustments were as follows:

NOTE 9 - PRIOR PERIOD ADJUSTMENT continued

Governmental fund adjustments:

1.	Remove cash previously thought to be held at the county to finish the construction of the water distribution system.	\$	25,894
2.	Record the special assessments on the modified accrual basis of accounting. Deferred revenues added to balance sheet		7,887,418
3.	Remove bond discount from the balance sheet. Will be included only on the government-wide financial statements.		118,421
4.	Remove the beginning balance of the capital assets related to the utility systems. The capital assets are being managed and maintained by the Sylvan Township Water and Sewer Authority and should be recorded in their financial statements. Current year expenditures will be treated as project costs to be contributed to the Authority.		14,781,903
5.	Record a receivable for the amounts paid by the Township for start-up funds for the Authority's operating expenses. Previously, this amount was written off and expected not to be collected. However, the Township expects to collect these loans in the near future.		(126,979)
6.	Remove the beginning balance of the contract payable debt from the balance sheet of the debt service fund. All current year activity will be reported in Statement of Revenues, Expenditures and Changes in Fund Balance.	(<u>14,285,901</u>)
	Subtotal		8,400,756
Govern	nment-wide adjustments		
1.	Property taxes that were previously deffered should have been recognized in the previous fiscal year.		17,755
2.	Joint ventures that the Township estimated to have an equity interest was shown to have no value to the Township.		332,077
3.	Bond discount is recorded on the government-wide statements. Reversal of adjustment noted above.		(118,421)
4.	Contracts payable is recorded on the government-wide statements. Reversal of adjustment noted above.		14,201,235
5.	Beginning balance of deferred revenues for the special assessments. Reversal of adjustment noted above.		<u>(7,731,653</u>)
	Subtotal		6,700,993
	Total	\$	<u>15,101,749</u>

NOTE 10 - PROJECT UNCERTAINTIES

The Township has entered into agreements with Washtenaw County in which the county sold bonds for approximately \$15 million on behalf of the Township to finance the construction of a sewer/water system improvements and lines. The bonds are payable over 20 years.

The Township has special assessments totaling \$6,949,491 yet to be collected while the total debt related to these projects is \$13,642,310 as of March 31, 2006. The Township believed there would be enough new utility customers to pay for the difference. However, the new customers are not forthcoming as originally planned. Recent projections of the debt service fund show possible cash flow deficits over the life of the debt obligation

The Township is considering various options to remedy the above problem.

REQUIRED
SUPPLEMENTARY
INFORMATION

TOWNSHIP OF SYLVAN GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED MARCH 31, 2006

Variance

		Buc	<u>lgets</u>				Fir F	with nal Budget avorable
DEVENUE O		<u> Driginal</u>		Final		Actual	<u>(Un</u>	<u>favorable)</u>
Property taxes Franchise fees Tax administration fee State shared revenue Annexation fees Right of way fees Recycling Charges for services Interest Rental income Miscellaneous	\$	171,000 10,400 70,000 185,500 2,000 50,000 7,000 9,200 1,200	\$	171,000 10,400 70,000 185,500 2,000 5,834 50,000 7,000 9,200	\$	172,385 12,823 68,833 187,670 2,560 5,834 242 81,908 7,602 9,550 22,101	\$	1,385 2,423 (1,167) 2,170 560 242 31,908 602 350 22,101
Total revenues		506,300		510,934		571,508		60,574
EXPENDITURES		506,300		553,514		503,358		<u>50,156</u>
Excess of revenues over (under) expenditures				(42,580)		68,150		110,730
FUND BALANCE, APRIL 1, 2005		525,071		525,071		525,071		
FUND BALANCE, MARCH 31, 2006	<u>\$</u>	<u>525,071</u>	\$	482,491	<u>\$</u>	593,221	\$	110,730

G E N E R A L F U N D

TOWNSHIP OF SYLVAN GENERAL FUND BALANCE SHEET MARCH 31, 2006

ASSETS Cash and cash equivalents	\$	386,584
Receivables Taxes State shared revenues Accounts Due from other funds	_	8,429 31,090 3,753 231,659
Total assets	<u>\$</u>	661,515
LIABILITIES AND FUND BALANCE		
LIABILITIES Accounts payable Deposits - escrow	\$	12,794 55,500
Total liabilities		68,294
FUND BALANCE	_	593,221
Total liabilities and fund balance	\$	661,515

TOWNSHIP OF SYLVAN GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED MARCH 31, 2006

	Budget		Actual	Fii F	Variance with hal Budget avorable havorable
REVENUES					
Property taxes	\$ 171,000	\$	172,385	\$	1,385
Franchise fees	10,400		12,823		2,423
Tax administration fee	70,000		68,833		(1,167)
State shared revenue	185,500		187,670		2,170
Annexation fees	2,000		2,560		560
Right of way fees	5,834		5,834		
Recycling			242		242
Charges for services - planning,					
zoning, etc.	50,000		81,908		31,908
Interest	7,000		7,602		602
Rental income	9,200		9,550		350
Miscellaneous	 		<u> 22,101</u>		<u> 22,101</u>
Total revenues	510,934		571,508		60,574
EXPENDITURES	 553,514	_	503,358		50,156
Excess of revenues	(40,500)		00.450		440.700
over (under) expenditures	(42,580)		68,150		110,730
FUND BALANCE, APRIL 1, 2005	 525,071		525,071		
FUND BALANCE, MARCH 31, 2006	\$ 482,491	\$	593,221	\$	110,730

TOWNSHIP OF SYLVAN GENERAL FUND STATEMENT OF EXPENDITURES - BUDGET AND ACTUAL FOR THE YEAR ENDED MARCH 31, 2006

	<u>Budget</u>	<u>Actual</u>	Variance Favorable (Unfavorable)
TRUSTEES Salaries	\$ 5,400	\$ 5,04 <u>0</u>	<u>\$ 360</u>
SUPERVISOR Salary Supplies		25,458 <u>812</u>	
Total supervisor	27,458	26,270	1,188
ELECTIONS Supplies Assessor		47 1,000	
Total elections		1,047	(1,047)
ACCOUNTING AND AUDIT	39,000	39,225	(225)
ASSESSOR Supplies Contracted services		740 25,800	
Total assessor	26,800	26,540	260
LEGAL Legal fees	35,000	40,354	(5,354)
CLERK Salary Deputy clerk wages Supplies		23,320 156 <u>240</u>	
Total clerk	26,820	23,716	3,104
BOARD OF REVIEW Salaries	1,430	1,430	
TREASURER Salary Deputy treasurer wages Supplies		23,320 196 <u>906</u>	
Total treasurer	24,820	24,422	398

TOWNSHIP OF SYLVAN GENERAL FUND STATEMENT OF EXPENDITURES - BUDGET AND ACTUAL - continued FOR THE YEAR ENDED MARCH 31, 2006

	Budget	Actual	Variance Favorable (Unfavorable)
BUILDING AND GROUNDS Supplies Repairs and maintenance Contracted services Telephone Utilities Miscellaneous		2,991 11,942 6,275 4,811 8,778 200	
Total building and grounds	44,200	34,997	9,203
UNALLOCATED Salaries Supplies Postage Telephone Printing and publishing Education Miscellaneous Payroll taxes Retirement		3,425 3,183 3,590 400 3,276 631 3,615 8,103 5,813	
Total unallocated	30,250	32,036	(1,786)
FIRE PROTECTION Authority contributions	<u>178,536</u>	141,061	37,475
PLANNING AND ZONING Salaries Supplies Planning consultant		9,777 210 42,399	
Total planning and zoning	54,000	52,386	1,614
BOARD OF APPEALS Salaries Contracted services		3,330 300	
Total board of appeals	6,000	3,630	2,370
ROADS	20,000	18,757	1,243

TOWNSHIP OF SYLVAN GENERAL FUND STATEMENT OF EXPENDITURES - BUDGET AND ACTUAL - continued FOR THE YEAR ENDED MARCH 31, 2006

	Budget	Actual	Variance Favorable (Unfavorable)
SEWER AND WATER PROJECTS Engineering		724	(724)
REFUSE/LANDFILL	1,500	1,231	269
RECYCLING Salaries Miscellaneous		570 <u>930</u>	
Total recycling	1,800	1,500	300
TRANSPORTATION	2,500	2,500	
INSURANCE	28,000	26,492	1,508
Total expenditures	<u>\$ 553,514</u>	<u>\$ 503,358</u>	<u>\$ 50,156</u>

WATER AND SEWER
DEBT FUND

TOWNSHIP OF SYLVAN WATER AND SEWER DEBT SERVICE FUND BALANCE SHEET MARCH 31, 2006

ASSETS

ASSETS

Cash and cash equivalents \$ 1,982,084

Receivables

Special assessments 6,949,491 Authority 363,545

Total assets \$ 9,295,120

LIABILITIES AND FUND BALANCE

LIABILITIES

Accrued interest payable \$ 254,694
Due to other funds \$ 228,730
Deferred revenues \$ 6,853,810

Total liabilities \$ 7,337,234

Total liabilities and fund balance \$ 9,295,120

TOWNSHIP OF SYLVAN WATER AND SEWER DEBT SERVICE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED MARCH 31, 2006

REVENUES	
Connection fees	\$ 1,076,000
Special assessments	1,441,316
Interest	12,101
Total revenues	2,529,417
EXPENDITURES	
Project costs - Authority	1,552,135
Legal fees	83,704
Debt service	550.005
Principal	558,925
Interest	616,563
Total expenditures	2,811,327
Excess of revenues over (under)	
expenditures	(281,910)
FUND BALANCE, APRIL 1, 2005	10,640,552
PRIOR PERIOD ADJUSTMENT	(8,400,756)
FUND BALANCE, MARCH 31, 2006	<u>\$ 1,957,886</u>

CURRENT TAX

TOWNSHIP OF SYLVAN CURRENT TAX FUND STATEMENT OF ASSETS AND LIABILITIES MARCH 31, 2006

ASSETS

ASSETS

Cash and cash equivalents \$ 12,577

Due from other funds \$ 25,691

Total assets \$ 38,268

LIABILITIES

LIABILITIES

Due to other funds\$ 28,620Due to other governmental units9,648

Total liabilities <u>\$ 38,268</u>

TOWNSHIP OF SYLVAN

COMMENTS AND RECOMMENDATIONS

FOR THE YEAR ENDED MARCH 31, 2006



PFEFFER • HANNIFORD • PALKA Certified Public Accountants

John M. Pfeffer, C.P.A. Patrick M. Hanniford, C.P.A. Kenneth J. Palka, C.P.A.

Members: AICPA Private Practice Companies Section MACPA 225 E. Grand River - Suite 104 Brighton, Michigan 48116-1575 (810) 229-5550 FAX (810) 229-5578

September 25, 2006

Board of Trustees Township of Sylvan 18027 Old US 12 Chelsea, MI 48118

Honorable Board of Trustees:

In planning and performing our audit of the financial statements of the Township of Sylvan for the year ended March 31, 2006, we considered the Township's internal control in order to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on internal control.

However, during our audit we became aware of several matters that are opportunities for strengthening internal controls and operating efficiency. Those matters are as follows:

1. COMMENT

The special assessments levied to finance the wastewater treatment plant and collection system is considerably less than the outstanding debt owed by the Township to the bondholders.

RECOMMENDATION

The Township should evaluate its ability to fulfill its debt service requirements. This could be accomplished by adding new users or increasing sewer rates.

2. COMMENT

The current tax fund had transactions other than tax transactions posting to it and was not reconciled.

RECOMMENDATION

A trust and agency fund should be set up to handle any transactions other than current tax. The cash left in the tax fund should be reconciled prior to audit.

3. COMMENT

There were interfund receivables and payables from prior years.

RECOMMENDATION

These amounts should be repaid as soon as feasibly possible.

4. COMMENT

For the year ended March 31, 2006 we found instances where expenditures exceeded budgeted appropriations.

RECOMMENDATION

Before an actual expenditure exceeds the appropriated budget, the budget should be amended.

This letter does not affect our report dated September 25, 2006 on the financial statements of the Township of Sylvan.

We will review the status of these comments during our next audit engagement. We have already discussed these comments and recommendations with various Township personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended solely for the information and use of the Board of Trustees, and management of the Township of Sylvan and is not intended to be and should not be used by anyone other than the specified parties.

PFEFFER, HANNIFORD & PALKA

Pfeffer, Hanniford & Palka, P.C.

Certified Public Accountants